

52.215-23 Limitations on Pass-Through Charges.

As prescribed in 15.408(n)(2), use the following clause:

Limitations on Pass-Through Charges (Jun 2020)

(a) *Definitions.* As used in this clause-

Added value means that the Contractor performs *subcontract* management functions that the *Contracting Officer* determines are a benefit to the Government (*e.g.*, processing orders of parts or services, maintaining inventory, reducing delivery lead times, managing multiple sources for contract requirements, coordinating deliveries, performing quality assurance functions).

Excessive pass-through charge, with respect to a Contractor or *subcontractor* that adds *no or negligible value* to a contract or *subcontract*, means a charge to the Government by the Contractor or *subcontractor* that is for *indirect costs* or profit/fee on work performed by a *subcontractor* (other than charges for the costs of managing *subcontracts* and any applicable *indirect costs* and associated profit/fee based on such costs).

No or negligible value means the Contractor or *subcontractor* cannot demonstrate to the *Contracting Officer* that its effort added value to the contract or *subcontract* in accomplishing the work performed under the contract (including task or delivery orders).

Subcontract means any contract, as defined in Federal Acquisition Regulation (FAR)2.101, entered into by a *subcontractor* to furnish *supplies* or services for performance of the contract or a *subcontract*. It includes but is not limited to *purchase orders*, and changes and modifications to *purchase orders*.

Subcontractor, as defined in FAR 44.101, means any supplier, distributor, vendor, or firm that furnishes *supplies* or services to or for a prime Contractor or another *subcontractor*.

(b) *General.* The Government will not pay excessive pass-through charges. The *Contracting Officer* shall determine if excessive pass-through charges exist.

(c) *Reporting.* Required reporting of performance of work by the Contractor or a *subcontractor*. The Contractor shall notify the *Contracting Officer* in writing if-

(1) The Contractor changes the amount of *subcontract* effort after award such that it exceeds 70 percent of the total cost of work to be performed under the contract, task order, or *delivery order*. The notification shall identify the revised cost of the *subcontract* effort and shall include verification that the Contractor will provide added value; or

(2) Any *subcontractor* changes the amount of lower-tier *subcontractor* effort after award such that it exceeds 70 percent of the total cost of the work to be performed under its *subcontract*. The notification shall identify the revised cost of the *subcontract* effort and shall include verification that the *subcontractor* will provide added value as related to the work to be performed by the lower-tier *subcontractor(s)*.

(d) *Recovery of excessive pass-through charges.* If the *Contracting Officer* determines that excessive

pass-through charges exist;

(1) For other than fixed-price contracts, the excessive pass-through charges are unallowable in accordance with the provisions in FAR subpart [31.2](#); and

(2) For applicable DoD fixed-price contracts, as identified in [15.408\(n\)\(2\)\(i\)\(B\)](#), the Government *shall* be entitled to a price reduction for the amount of excessive pass-through charges included in the contract price.

(e) *Access to records.*

(1) The *Contracting Officer*, or authorized representative, *shall* have the right to examine and audit all the Contractor's records (as defined at FAR [52.215-2\(a\)](#)) necessary to determine whether the Contractor proposed, billed, or claimed excessive pass-through charges.

(2) For those *subcontracts* to which paragraph (f) of this clause applies, the *Contracting Officer*, or authorized representative, *shall* have the right to examine and audit all the *subcontractor's* records (as defined at FAR [52.215-2\(a\)](#)) necessary to determine whether the *subcontractor* proposed, billed, or claimed excessive pass-through charges.

(f) *Subcontracts.* The Contractor *shall* insert the substance of this clause, including this paragraph (f), in all cost-reimbursement *subcontracts* under this contract that exceed the *simplified acquisition threshold*, as defined in FAR [2.101](#) on the date of *subcontract* award, except if the contract is with DoD, then insert in all cost-reimbursement *subcontracts* and fixed-price *subcontracts*, except those identified in FAR [15.408\(n\)\(2\)\(i\)\(B\)\(2\)](#), that exceed the threshold for obtaining *cost or pricing data* in FAR [15.403-4](#) on the date of *subcontract* award.

(End of clause)

Alternate I (Oct 2009). As prescribed in [15.408 \(n\)\(2\)\(iii\)](#), substitute the following paragraph (b) for paragraph (b) of the basic clause:

(b) *General.* The Government will not pay excessive pass-through charges. The *Contracting Officer* has determined that there will be no excessive pass-through charges, provided the Contractor performs the disclosed value-added functions.

Parent topic: [52.215 \[Reserved\]](#)